

TF-ESSD Semi-Annual reporting format

(October 2003)

Window: Environement / Research

TF Number and Activity Name:
TF051328-MAU – TFT – Technology Fosters Tradition
Task Manager and Unit:
Hans-Werner Wabnitz / LEGAF / 163
Report Period:
03/2003 through 04/2004

This form is for TMs to report semi-annually. It is based on the logframe or project design summary you submitted when your project was approved. If the logframe needs updating please include the revised one with this form. You should be reporting on the objectives and outputs as well as the changing context of your Project. Rate each of the section using the following rating system:

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Summary of Activity and Progress.

NTS-ESSD Supervision Rating Scale

Highly Satisfactory (HS)	Implementation exceeds or is fully in accordance with the original implementation plan or the formally revised plan.
Satisfactory (S)	Implementation is in substantial compliance with the original/formally revised implementation plan.
Unsatisfactory (U)	Implementation is not in compliance with the original/formally revised implementation plan. Remedial action has been agreed.
Highly Unsatisfactory (HU)	As in “U”, but remedial action has not been agreed.

A short paragraph of no more than 10 lines summarizing the activity and the progress of your project. This summary will go to the donor, therefore it should give a short snapshot of your project and its progress to someone not familiar with it.

TFT aims at: (1) observing traditional natural resource use rights; (2) fixing those rights (in their original denomination) on a map which is made available to all beneficiaries and

authorities; (3) observing the actual adherence to those rights by the beneficiaries over a longer period of time; (4) analyzing the appropriateness of such use rights regarding resource protection; (5) analyzing the conformity of those rights with the laws; and (6)

designing a registries which is easy and cost efficient enough to be kept by the local authorities. The target area is a mixed herder/farmer used area.

The Lead Consultant has moved into the target area, which has been defined. Local consultants have been recruited. Local authorities have been informed, as have project staff of GTZ and World Bank projects in the target area. The implementation phase has begun. Until the closing date (April 30, 2005) reaching goals (1) & (2) – namely: a recognizable map of the use rights of all beneficiaries claiming said rights on the resources of the target area would be considered successful.

U

1. Development Objective Outcomes

Have you achieved your development objective outcomes (or leading indicators) as predicted? .

- What were they and what did you achieve
The Initiative has only recently moved into the implementation stage and therefore has not “reached” any development objective yet. The transition form the preparatory to the implementation phase occurred about one year behind schedule.

U

2. Outputs

Have you produced the Activity Outputs as described in the performance indicators or re-designed the Outputs.

- What were they and what did you achieve
The Initiative has only recently moved into the implementation stage and therefore has not “produced” any output. The transition form the preparatory to the implementation phase occurred about one year behind schedule.

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3. Activities

Have you implemented the Activities on schedule or restructured?

- If you are behind schedule, what actions have you taken to get back on track or reschedule?
Yes, we are behind schedule – but the preparatory phase has been used extensively for desk research by the Lead Consultant Supras, Lars Soeftestad, and the TTL in the Bank. A presentation has been given at an international conference (Alexandria, March 17-20 2004: “Bridging Scales & Epistemologies” – Knowledge & legal reform in the Sahel: Mauritania Technology Fosters Tradition (TFT).
A second presentation at the Tenth IASP Conference in Oaxaca, Aug. 2004 is in preparation.
Actions taken are: defining the target area, moving the Lead Consultant into the target area, recruiting local consultants.

- Is the design of your project still valid or are you making any changes?
The design still appears appropriate – albeit as yet untested. The objective to be reached at the Closing Date April 30, 2004 has been scaled back to level one: a recognized natural resource use right map, discussed and distributed. Observation of said rights by the right holders, through, inter alia, remote sensing, assessment of said rights under various angles constitutes phase II for which new funding will be sought once the map is shown to be feasible.
- Are your partners and stakeholders still committed and is the collaboration going as planned?
At this time the commitment of the local authorities and of the partner donors – GTZ and World Bank appears to be “on board”. GTZ has already delivered its contribution in the form of technical assistance (transport and logistics) and intellectual support.
- What are the main risks for the coming six months?
Performance of the Lead Consultant on-site, collaboration and concertation with the local consultants and the population in the target area. According to an agenda for activities through 2004 a formal decision will be reached in August 2004 whether the Lead Consultant can achieve the scaled down objective of mapping the use rights in the target area alone, or whether it would be more efficient and effective to call in the team of consultant Gregory Lazarev, which has practical experience in this matter since a number of years.

4. Budget & Disbursement

Have you disbursed the budget as planned, on time and solved problems?

- Is your budget still realistic? If not, in what way?
It is “postponed”, and it will suffice only for achieving scaled down objectives, namely the use right map.
Have you kept disbursement on schedule?
No
If not, what is your new schedule?
Planned Disbursement up to now?
60.000
Actual Disbursement up to now?
27.000
- What are your planned disbursements for the rest of this current FY?
Approximately 35.000 in consultant fees and other expenses (transport, rent)

- If activities are planned to continue into the next FY, what are your planned expenditures (commitments and disbursements) for the coming FY?

Total budget is expected to be disbursed by Closing Date April 2005. A replenishment request for \$50,000 has been sent off

(Please fill out the attached table)

5. Assumptions & Risks

Has the economic/political/social environment changed? If so, is it feasible to continue, and if so, under what conditions?

Since the Initiative only now moves into the implementation phase, and the reactions of the target-area (beneficiary) population and authorities during the course of the implementation has not been tested, no answer can be given at this time.

The reception by all parties involved has been promising.

6. Overall Self-Assessment Rating for this period

The undue delay in moving from the preparatory to the implementation phase has jeopardized prompt achievement of initial objectives, which had to be scaled down.

The appropriateness of the skills of the Lead Consultant to obtain the objective – a use-right map for the target area – remains to be seen, but a “plan B” has been put into place in so far as a team of consultants with experience in this field is on “stand-by”. The funds have to be managed accordingly to allow for their deployment.

7. Progress Back-to-office report dated April 20, 2004

THE WORLD BANK/IFC/M.I.G.A.

OFFICE MEMORANDUM

DATE: April 21, 2004

TO: Aberra Zerabruk, Acting Chief Counsel, LEGAF

FROM: Hans-Werner Wabnitz, Senior Counsel, LEGAF

EXTENSION: 8-1583

SUBJECT: **BTO op travel April 2004 to Mauritania**
IDF TF 051455-Mau : support to the justice sector and promote commerce
TF 051328-MAU – Norwegian Grant TFT – grassroots law making
Proposed Jap Grant for women lawyer associations (JSDF)

Pursuant to my SMO sent April 4, 2004, (attached) I visited Mauritania (Nouakchott and Aioun Al Atrouss) between April 6 and April 17, 2004 to support implementation of:

- (1) the IDF TF 051455-Mau in support of selected tasks in the legal sector;
- (2) the TF 051328-MAU TFT aiming at observing and fostering traditional natural resource use rights in a specific area in the province Hodh El Gharbi (Aioun); and
- (3) liaison with women lawyer associations in Nouakchott and Aioun in view of the preparation of the JSDF.

“ “

(2) TF 051328-MAU TFT “Technology Fosters Tradition” – grassroots law making in a farmer/herder Sahelian region.

This Norwegian funded Initiative aims at observing and fostering traditional natural resource use rights in a specific area in the province Hodh El Gharbi (Aioun) (see the electronic archive at : <http://www.cbnrm.net/web/tft/>).

The Norwegian Lead Consultant of Supras Consult, Lars Soeftestad, was introduced to the Ministry of Rural Development and the Environment (MDRE, its *Secrétaire Général* and the *Délégué* in Aioun), the management of the World Bank financed project “Community Based Rural Development” (CBRD, approved by the Board on April 20, 2004, in Nouakchott and in Aioun), GTZ staff in Nouakchott (*Projet Synergy CBD/CDD*) and in Aioun (GIRNEM) and the representative of the administration in Aioun, the *Wali*.

Documentation concerning this research project was solicited and received from all parties met.

The area of interest for the Initiative (“target area”) was identified following a joint on-site inspection with the Norwegian and local consultants. This trip confirmed earlier impressions of the TTL (who had visited the area twice before) and results of discussions had earlier with national and expatriate experts. The target area is defined by the natural resources contained by a space limited by the *Tamourt Chlim* to the east and the *Gâat Sâouana* to the west. The overall area comprises appr. 2.500 sqkm. The research will address everybody claiming use rights to the resources in this area, irrespective where they <normally> live. Therefore it may well be that most people concerned by TFT might live outside the area (herders, fishers). The approach is functional, not geographic / sedentary. (A list of detailed criteria and a note justifying the selection have been archived)

A number of contracts were negotiated with local consultants and two were signed; accommodation was contracted in Aioun to serve as living quarters for expatriate consultants, meeting space and office, and other logistical matters were solved or initiated.

An action plan until December 2004 was agreed upon with the Lead Consultant, and a Fiduciary Agreement concluded, as he will manage some TFT funds for the Initiative – payments to local consultants, for instance, transport and other miscellaneous expenses.

The Initiative closes April 30, 2004, and the Lead Consultant will furnish by September 2004 an action plan covering the remaining time until closing. It is understood that he and the partners of the Initiative will try to solicit and obtain further funding to enable attaining the ultimate objectives desired, namely a five year observation of actual adherence of the population to the rights they claimed to have; local use-right conventions; best practice guidance to the sustainable resource use; reform proposals for national laws pertaining to resource use and the establishment of a rural rights registry based on the use-right conventions, which ought to be simple, accepted and sustainable, managed by local leaders.

The success of the Initiative depends on the open and professional cooperation of the World Bank and GTZ projects active in the target area which have been included in the Grant Agreement (signed Sept. 30, 2002) as “partners”. GTZ has provided its part for the fiscal year 2003/04 through the generous provision of logistical support, intellectual guidance and advice through its *Synergy* and *GIRNEM* staff and the provision of transport to and from Aioun and on-site. A “Memorandum of Understanding” pertaining to the cooperation between the World Bank and GTZ and TFT has been signed by GTZ and submitted to the World Bank country Office.

All notes and contracts (the latter in original form) are being archived in LIC. The search for, and the preparation of hand-over notes to a TTL successor are being pursued. A liaison person in LEGAF is being identified.

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Attachment: [partially deleted]

From Monday, April 5, through Sunday, April 18, 2004, I shall lead a team to support the execution of activities aimed at assisting the legal sector in Mauritania. The objectives comprise:

2. Launching the on-site activities under the Norwegian TF 051328-MAU "TFT" - Technology Fosters Tradition the objective of which is to record local traditional use rights in a settler/herder environment in the east of Mauritania. I shall meet the lead consultant Lars Soeftestad in Nouakchott and discuss the work plan for the next six months. We shall recruit two local consultants. We shall define the target area with the consensus of the partners to this Initiative, GTZ and Bank, and their staff having worked in the target area and their respective Mauritanian counterparts. We shall finalize the contractual framework for consultant Gregory Lazarev and his team to begin work on use-right identification.

Financial Information
As of: April 20, 2004

Approved Grant Amount		Total Amount transferred to TF account to date	Commitments		Disbursement			Closing Date	
Orig.	New		To Date	Expected additional for rest of FY04	To Date	FY04 Now to Dec	FY04 Jan to June	Original	New
184500		115000	823000	35000	27000		55000	April 30, 2005	

Hans-Werner Wabnitz
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